CEMETERIES BYLAW 2022



This bylaw is therefore made in accordance with sections 145 and 146 of the Local Government Act 2002, the Burial and Cremation Act 1964 and the Health Act 1956.

1. Preliminary

1.1 Title

The bylaw shall be known as the Gore District Council Cemeteries Bylaw 2022 and shall come into force on the 1st day of August 2022.

This bylaw covers all cemeteries under the direct control of the Gore District Council namely Charlton Park Cemetery, Gore Cemetery, Mataura Cemetery, Pukerau Cemetery and Otaraia Cemetery (closed). The bylaw should be read in conjunction with the cemeteries handbook.

1.2 Purpose

The purpose of this bylaw is to:

- a) Set standards to maintain and preserve cemeteries.
- b) Direct the positions and depths of all graves within a cemetery.
- c) Protect buildings, monuments, lawns, shrubs, plantations, and enclosures in a cemetery from destruction or damage.
- d) Prescribe conditions subject to which more than 1 deceased person, including the ashes of more than 1 deceased person, may be interred in any grave.
- e) Control or restrict the times at which or between which burials may be carried out.
- f) Regulate burial in a cemetery of the ashes of the dead.
- g) Subject to section 51 of the Burial and Cremations Act 1964, regulate and restrict the disinterment and removal of bodies.
- h) Regulate the use of, and any activities undertaken at cemeteries, in order to protect land, structures and infrastructure associated with cemeteries from damage, misuse, or loss.
- i) Prescribe fees payable in respect of goods or services provided by the Council in relation to cemeteries.

1.3 Scope

The scope of this bylaw is to enable the Council to control and set standards for the operation of cemeteries and crematoria within the boundaries covered by the Council's responsibility or ownership.

This bylaw is made pursuant to Sections 145 and 146 of the Local Government Act 2002 and the Burials and Cremations Act 1964.

1.4 Interpretation

Act means the Burial and Cremation Act 1964 or any superseding legislation.

Cemetery means any cemetery vested in or under the control of the Council from time to time but excludes any closed cemetery.

Cemeteries handbook means the document governing the operational standards for cemeteries adopted by the Council under clause 2.2.

Disinter or disinterment means the removal of a human body or ash remains from the earth or any vault.

Inter or interment means the placement of a human body or ash remains in a grave or any vault.

Local authority means the Gore District Council or a Committee of the Gore District Council or Officer authorised to exercise the authority of the Gore District Council.

Monument includes a headstone, plaque, panel, or other memorial to a deceased person.

Monumental masonry work includes the establishment, repair, or modification of a monument.

Sexton means any person appointed and authorised by the Gore District Council to control or manage or assist in the control and management of the Gore District Cemeteries and to carry out burials as provided in this Bylaw.

Third-party means any relative of the deceased, next of kin or a registered funeral director.

2. Standards of conduct and maintenance within cemeteries

2.1 Activities and conduct in cemeteries

- **2.1.1** Every person present in a cemetery must conduct themselves in accordance with the Act, this bylaw, and any standards for behaviour as set out in the Cemeteries handbook.
- **2.1.2** The following activities may take place in cemeteries provided the activity is carried out in accordance with the Act, this bylaw, and the Cemeteries handbook:
 - a) Interment and disinterment;
 - b) The installation and maintenance of memorials, monuments, headstones, and plaques; and
 - c) Maintenance and construction of park features by Council approved contractors.

2.2 Cemeteries handbook

- **2.2.1** The Council may from time to time adopt by resolution, and may also amend by resolution, the cemeteries handbook sets out rules and conditions relating to activities and behaviour in cemeteries. This includes, but is not limited to, the following:
 - a) The location and availability of burial and ashes plots, and the purchase of exclusive rights on burial plots;
 - b) The manner of burial, including the depth, preparation and testing of graves, size of caskets;
 - c) Requirements for notification and application to the Council to carry out interments, disinterment's, reinterments, grave maintenance, monumental masonry work, purchase burial rights, and in relation to any other good or service provided in a cemetery;
 - d) Hours of access to cemeteries, when funerals can be held, and when maintenance and other work is allowed in cemeteries;
 - e) The burial of poor persons, stillborn children and operational service personnel and their partners;
 - f) Responsibility for the health and safety of persons visiting and working in cemeteries;
 - g) Requirements for disinterments;
 - Requirements concerning monuments, fences, signs, trees and shrubs, and other things that may be installed or kept on graves in, cemeteries, including what things are not allowed;

- The type of maintenance and other work that can be carried out in cemeteries, and who is responsible for carrying out maintenance or other work;
- Standards of behaviour for persons in cemeteries, including whether animals or vehicles may be brought into cemeteries and under what conditions;
- k) Special conditions related to particular cemeteries or types of cemeteries;
- Prescribing fees associated with interments, disinterments, re-interments, grave maintenance, monumental masonry work, burial rights, and in relation to any other goods or service provided in a cemetery; and
- m) Stating the forms that must be used by any person to apply to the Council in relation to services provided at cemeteries.
- **2.2.2** If a person carries out an activity in a cemetery that does not comply with any clause in the cemeteries handbook, the Council or the Sexton may do any of the following:
 - a) Direct the person to comply with the relevant clause in the cemeteries handbook.
 - b) Direct Council employees, the Sexton, or a contractor to carry out work in the cemetery to achieve compliance with the cemeteries handbook.
 - c) Recover from the person who breached the cemeteries handbook the costs of any work undertaken to rectify the breach as a debt due to the Council.

2.3 Prohibited activities

- **2.3.1** No person, other than a Sexton or a person(s) authorised by a Sexton, shall in or near any part of a cemetery:
 - (a) Engage in interment or disinterment.
 - (b) Operate any burial machinery or equipment.
- **2.3.2** No person shall, in or near any part of a cemetery:
 - (a) Prevent, interrupt, or delay the burial of any deceased person, or human remains.
 - (b) Cause a nuisance or annoyance to people lawfully within a cemetery or approaching a cemetery for a lawful purpose.

- (c) Cause any damage to land, buildings or chattels located in a cemetery, including but not limited to lawns, shrubberies, plantations, enclosures, monuments, and graves.
- **2.3.3** No person shall engage in installing or tending a memorial or monument in a cemetery while an interment is occurring at an adjoining plot.

2.4 Promotional activities

- **2.4.1** No person shall within any cemetery promote, advertise, or tout any goods or services for sale or supply, without obtaining permission in writing from the Council under clause 2.4.3.
- **2.4.2** No person, including a person affiliated or contracted with a media organisation, shall attend any funeral held in a cemetery for the purpose of filming, taking photographs, or recording unless either:
 - a) It is solely for a private purpose; or
 - b) Permission in writing for the occasion is obtained from the Council under clause 2.
- **2.4.3** The Council may grant permission to conduct the activities prohibited in clause 2.4.1 and 2.4.2 after consulting with the Funeral Director managing the interment in question.

3. Cemetery administration

3.1 Appointment of Sexton

The Council may appoint a person to the role of Sexton for any cemetery or cemeteries within the District.

- **3.1.1** Any person appointed by the Council as a Sexton prior to the commencement of this bylaw through an agreement between the Sexton and the Council, shall be deemed to be validly appointed in accordance with clause 3.1 of this bylaw.
- **3.1.2** The appointment of a Sexton shall continue until the expiry of the agreement between the Sexton and the Council unless revoked at the discretion of the Council.
- **3.1.3** The functions of a Sexton shall include the following:
 - a) The Sexton must not undertake an interment at a cemetery unless requested by the Council or a cemeteries administrator.
 - b) The burial of human remains (caskets and ashes) and interment;

- c) Disinterment and exhumation of human remains in accordance with section 51 of the Act;
- d) Preparing, excavating, and filling in graves;
- e) Supplying and safely operating burial equipment and machinery.
- **3.1.4** The Sexton must act in accordance with all relevant New Zealand standards, the cemeteries handbook, Council policies and bylaws, and any other professional and legal requirements applicable to their role.

3.2 Cemeteries Administrator

- 3.2.1 The Council may appoint any person to be a cemetery administrator and may revoke that appointment at any time.
- **3.2.2** The functions of a Cemeteries Administrator shall include maintaining cemetery records, making requests to the Sexton regarding a new burial of a deceased person or preparation for a new burial.

3.3 Permission to carry out monumental mason work

- **3.3.1** No person may carry out any monumental masonry work at a cemetery unless in accordance with permission issued by the Council under clause 2.2. This includes all structures and material added to the plot enclosure.
- **3.3.2** The Council may grant permission to allow a person to carry out monumental masonry work at a cemetery subject to the following conditions:
 - a) The monumental masonry work is authorised by the owner of the plot or next of kin; and
 - b) The monumental masonry work satisfies all applicable requirements in the Cemeteries handbook.
- **3.3.3** The Council may require any person who has undertaken monumental masonry work other than in accordance with clause 3.3.2 to remove or carry out repairs on the monumental masonry work to meet requirements of the cemeteries handbook.
- **3.3.4** If a person fails without reasonable excuse to comply with a direction from the Council under clause 3.3.3 within 30 days, the Council may remove the monumental masonry work or carry out the repairs, and any costs incurred by the Council shall be a debt payable by that person to the Council.

3.4 Delegations

3.4.1 Any of the powers and functions of the Council set out in this bylaw may be delegated by it to its Chief Executive Officer and sub-delegated by the Chief Executive Officer to any other person deemed to be suitably qualified in the opinion of the Chief Executive Officer.

4. Enforcement

4.1 Offences and penalties

A person who breaches this Bylaw commits an offence and is liable on summary conviction to a fine not exceeding \$20,000, pursuant to Section 242(4) of the Local Government Act 2002.

The foregoing bylaw was duly adopted at a meeting of the Gore District Council held on the 12th day of July 2022 and ordered to come into force on the 1st day of August 2022.

<u>The Common Seal of the Gore</u>	
District Council was hereunto	
affixed this 19 th day of July 2022	
in the presence of:	
	Tracy Hicks, Mayor
Staten	Stephen Parry, Chief Executive